

## Message Text

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ACTION IO-13

INFO OCT-01 ISO-00 EUR-12 CIAE-00 DODE-00 PM-04 H-01  
INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15  
USIA-06 DHA-02 ACDA-07 EPA-01 OES-06 FEAE-00 EB-08  
OMB-01 TRSE-00 ABF-01 OIC-02 /099 W  
-----081554Z 073127 /53

R 081439Z MAR 77

FM USMISSION GENEVA  
TO SECSTATE WASHDC 5738  
INFO USMSIIION USUN NY  
USMISSION NATO  
AMEMBASSY NOSCOW

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E.O. 11652: N/A

TAGS: ECE, CSCE, UR, UN, ABUN

SUBJECT: USSR VIEWS ON ECE, CSCE FOLLOW-UP AND UN BUDGET MATTERS

1. ONE OF USSR DCM'S (ORNATSKI) INVITED MISOFF TO LUNCH MARCH 7 TO DISCUSS VARIOUS CSCE AND ECE ISSUES, PRIMARILY BREZHNEV PROPOSALS FOR CONGRESSRS ON ENVIRONMENT, TRANSPORT AND ENERGY. ORNATSKI IS RETURNING TO MOSCOW FOR CONSULTATIONS NEXT WEEK AND THIS PRESUMABLY WAS PART OF ROUND OF DISCUSSIONS TO GAIN INFO ON CURRENT VIEWS KEY COUNTRIES ON THESE ISSUES.

2. ORNATSKI BEGAN BY ASKING ABOUT CARTER ADMINISTRATION'S POLICY ON HUMAN RIGHTS AND WONDERED WHETHER THIS WAS TEMPORARY POST-ELECTION ACTION TO SHOW CAMPAIGN STATEMENTS BEING CARRIED OUT OR WHETHER IT WAS LIKELY TO BE PERMANENT FEATURE OF NEW ADMINISTRATION'S POLICY. WE INFORMED HIM WE EXPECTED IT WOULD BE CONSTANT ELEMENT IN CARTER ADMINISTRATION POLICY AND THAT IT

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WOULD APPLY TO HUMAN RIGHTS VIOLATIONS THROUGHOUT WORLD WHEREVER THEY OCCURRED. HE EXPRESSED CONCERN THAT THIS WOULD HAVE BAD EFFECT ON EAST-WEST ATMOSPHERE AND POSSIBILITIES FOR DEALING WITH SUCH MATTERS AS TRADE.

3. HE THEN TURNED TO CSCE FOLLOW-UP AND BELGRADE

PREPARATIONS. ALTHOUGH WE INFORMED HIM WE NOT DIRECTLY INVOLVED IN THESE MATTERS, HE FILLED US IN ON USSR VIEWS MAKING TWO PRINCIPAL POINTS. (1) BELGRADE SHOULD NOT BE REPETITION OF CSCE ITSELF IN NATURE, LENGTH OR LEVEL. CSCE IN FINAL STAGE HAD PERSONAL INVOLVEMENT MINISTERS AND HEADS OF STATE. BELGRADE SHOULD BE LOWER LEVEL AND BRIEFER. HE SAID USSR WANTED JUNE PREPARATORY MEETING TO AGREE ON FIRM CLOSING DATE FOR BELGRADE MEETINGS. CONCERNING LEVEL OF REPRESENTATION, HE SAID USSR REP AT PREPARATORY AND SUBSEQUENT MEETINGS WOULD BE AT LEVEL BETWEEN AMBASSADOR AND DEPUTY FOREIGN MINISTER. (2) BELGRADE SHOULD NOT BE FORUM FOR COMPLAINTS AND RECRIMINATIONS. EACH COUNTRY SHOULD REPORT ON ITS OWN PERFORMANCE. (HE RECOGNIZED HOWEVER, THAT SUCH REPORTS WOULD HAVE TO BE DISCUSSED).

4. THEN TURNING TO BREZHNEV PROPOSALS (WHICH HE HAD INTRODUCED IN CSEC CONTEXT) HE ASKED US VIEWS. WE REPORTED UNDERSTANDING THAT THESE REMAINED AS WE HAVE PREVIOUSLY STATED THEM. IN DESCRIBING CURRENT USSR ATTITUDE HE WAS AMBIGUOUS AS TO RELATIONSHIP OF CONFERENCES TO ECE BUT LEFT IMPRESSION THAT USSR WOULD PREFER AUTONOMOUS CONFERENCES. HE DID STATE HOWEVER, IF WESTERN COUNTRIES WOULD AGREE TO PRINCIPLE OF CONGRESSES THEN USSR WOULD PROBABLY AGREE TO HAVING THEM IN ECE. HE REPEATED STANDARD USSR LINE THAT IF ECE FAILS TO ACT AT FORTHCOMING ECE 32ND SESSION, THEN IDEA WOULD HAVE TO BE PURSUED ELSEWHERE  
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AND ECE WOULD BE PERMANENTLY OUT OF PICTURE. ON

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OTHER HAND, HE SEEMED TO RECOGNIZE THAT USSR COULD EXPECT LIMITED PROGRESS AT BEST AT FORTHCOMING SESSION. HE CONSIDERED IT INEVITABLE THAT CONFERENCES WOULD EVENTUALLY BE HELD BUT RECOGNIZED THAT TIME SPAN MIGHT BE LONG. HE ARGUED THERE SHOULD BE JUST ONE CONFERENCE WITH LIMITED NUMBER OF AGENDA ITEMS IN EACH OF THREE PROPOSED AREAS. CONCERNING ENVIRONMENT. HE THOUGHT THAT NORWEGIAN PROPOSAL ADVANCED AT RECENT MEETING OF ECE SENIOR ENVIRONMENT ADVISERS COULD BE ONE OF TWO OR THREE POINTS ON AGENDA FOR ENERGY CONFERENCE.

5. HE SEEMED IMPRESSED BY OUT POINT THAT ALTHOUGH ECE IS FLEXIBLE INSTRUMENT, BURDEN OF PROOF IS ON THOSE WHO WISH PROPOSE CHANGES IN ECE WORK PROGRAM OR METHODS. HE NOTED OUR VIEW THAT FURTHER CLARIFICATION RE BREZHNEV PROPOSALS NECESSARY FOR ADEQUATE CONSIDERATION.

6. CONCERNING ECE REPORT ON CSCE FOLLOW-UP TO BELGRADE, HE EXPRESSED VIEW THAT STANOVNIK SHOULD NOT LIMITED OFFICIAL USE

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HAVE CARTE BLANCHE BUT THAT ECE GOVERNMENTS SHOULD AGREE ON FORMAT FOR HIM TO FOLLOW. ALTHOUGH HE DID NOT SAY SO, WE ASSUME FROM NATURE OF HIS COMMENTS THAT HE WOULD ALSO WANT GOVERNMENTS HAVE FINAL SAY ON CONTENTS OF REPORT.

7. ORNATSKI ASKED WHO WOULD BE US REP AT ECE SESSION. WE REPLIED THAT OUR GENEVA AMBASSADOR HAD BEEN REP LAST TWO YEARS BUT THAT AMB CATTO LEAVING AND HIS REPLACEMENT NOT YET ANNOUNCED,SO WE ASSUMED REP WOULD BE SENIOR OFFICIAL FROM WASHINGTON. HE SAID USSR REP WOULD AGAIN BE VICE-MINISTER RODIONOV.

8. ORNATSKI ALSO MENTIONED THAT USSR GOVERNMENT WAS "FED UP" WITH MOUNTING UN BUDGETS, AND THAT LOCAL DELEGATION HAS INSTRUCTIONS TRY COORDINATE WITH

US TO CONTAIN SITUATION. HE AWARE OF RIBICOFF REPORT  
( WE FURNISHING COPY AT HIS REQUEST) AND FORTHCOMING  
RIBICOFF HEARINGS. WHILE HE CONSIDERED ECE BUDGETARY  
RECORD BETTER THAN THAT OF ORGANIZATIONS SUCH AS  
UNCTAD,HE DID NOT CONSIDER THAT MUCH OF AN ACCOMPLISH-  
MENT, AD SAID THAT FURTHER ECONOMIES IN ECE POSSIBLE.  
HE ALSO EXPRESSED PARTICULAR CONCERN AT WHO PLANS FOR  
BUDGET INCREASES.CATTO

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## Message Attributes

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**To:** STATE  
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